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Questions & Answers -- Copyright Column

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**QUESTION:** How does the Americans with Disabilities Act (ADA) affect copyright? A university librarian asks about reproducing a dissertation in a large print or digital version for use by a visually impaired student.

**ANSWER:** Congress has never done anything to harmonize the two acts, Copyright and the ADA. However, section 121 of the Copyright Act permits “authorized entities” to make copies of nondramatic literary works in specialized formats for the blind or other persons with disabilities. The definition of “authorized entity” is somewhat problematic in this situation. The statute defines authorized entity as “a nonprofit organization or a governmental agency that has a primary mission to provide specialized services relating to training, education, or adaptive reading or information access needs of blind or other persons with disabilities.” University libraries would not qualify under this definition.

Many academic and public libraries, produce large print or digital copies of works for the use of individual patrons who have disabilities. One can argue that if such a version does not exist, reproducing the work in a format that the patron can use fall under section 108(e) of the Act which permits libraries to reproduce a substantial portion of a work or even an entire work after the library has tried to obtain a copy of the work at a fair price for the patron to use. The copy must become the property of the user, the library must have no notice that the work will be used for other than fair use purposes and the work must contain the notice of copyright. Although currently the Act is silent about making a digital copy of a work in lieu of a photocopy, but many libraries are doing so under the same conditions as they produce photocopies for users.

**QUESTION:** A public library has acquired two new sewing books and both come with a packet of sewing patterns. Would it be infringement for the library to place a note on the packets asking patrons not to cut the patterns and to leave them to their own devices to figure out what to do after that?

**ANSWER:** Under the first sale doctrine in section 109(a) of the Copyright Act, after anyone (including a library) obtains a copy of a work in its collection, it may choose to lend these materials to others. Instructing users not to deface the work, which is what cutting the patterns would do, would not be infringement. Fashion design is not protected under United States copyright law, but patterns are graphic works and typically are protected. Thus, duplicating dress or crafts patterns via tracing or another method likely is infringement. So the library should not advise tracing as it would encourage infringement.

**QUESTION:** A library in a botanical garden has a large archival collection of photographs, many of which are quite old. Unfortunately, the photographer is not always identified or apparent but some were clearly created by a studio/professional photographer and are marked with attribution. For others the provenance is unclear. In some cases the library has the negatives but in other instances the photographs appear to be copies of copies. (1) Does the library own the copyright in the photographs in its collection? (2) If not, how can the library sort out the copyright issues for photographic images acquired over many years? (3) How can the library create a digital archive of these photographs that is available to the public without infringing copyright?

**ANSWER:** (1) Ownership of the tangible item, the photograph or negative, is ownership of a copy, which may be the only copy of the work in existence. This is absolutely separate from ownership of the copyright. The only way an institution owns the copyright in a photograph is if the photographer or other copyright owner transferred the copyright to the library in writing. Most likely, the library owns the copy but not the copyright. (2) If the photographs were published before 1923, however, they are in the public domain. So publication is the important question. If a photograph was never published, it entered the public domain at the end of 2002 or life of the photographer plus 70 years whichever is less. So, the library should make this determination and seek permission from photographers identified on the photographs. Those with no provenance are more difficult.

Creating a digital archive of these photographs would be very useful both to the library and to the public. (3) While creating a digital copy of some of these photographs may be infringement, in all likelihood, there is little risk. Many digital collections of photographs include a disclaimer to the effect that the copyright status of these works is presumed to be public domain due to the age of the work. If someone has other knowledge, that individual is invited to contact the library with that information.

**QUESTION:** How does one prove that he or she has permission to copy (generic for reproduce, perform, display, etc.) a copyrighted work? Must one have a signed document to that effect?

**ANSWER:** Any written document can serve to prove that permission to copy was received. A letter that is signed is great, but other writings can also establish proof. If one obtains permission over the telephone, a confirming follow up memo to the copyright owner restating the permission he or she granted over the telephone is useful.

**QUESTION:** Can cataloging data published online by a subscribing library be considered protected and not available to other institutions?

**ANSWER:** The easy answer is no; not everything is eligible for copyright protection. Section 102(b) of the Copyright Act states: “In no case does copyright protection for an original work of authorship extend to any idea, procedure, process, system, method of operation, concept, principle, or discovery, regardless of the form in which it is described, explained, illustrated, or embodied in such work.” This includes facts. Individual bibliographic records are primarily factual in nature and therefore are not protectable. A bibliographic database is a collection of facts, and one that is a total universe of data is not protectable. On the other hand, a collection of bibliographic records such as in a subject bibliography, are protectable as a database created as a selection of material.